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ORIGIN ARA-14

INFO OCT-01 DHA-02 ISO-00 SIG-01 ORM-02 CIAE-00  
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PA-01 PRS-01 SP-02 SS-15 USIA-06 AID-05 IO-13  
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DRAFTED BY ARA:GLISTER:FBL  
APPROVED BY ARA:WHLUERS  
ARA:FJDEVINE (DRAFT)  
D/HA:MSCHNEIDER (DRAFT)

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TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS  
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FOR THE AMBASSADOR FROM TODMAN

E.O. 11652: GDS

TAGS: SHUM

SUBJECT: PREPARING AND IMPLEMENTING HUMAN RIGHTS EVAL-  
UATION REPORTS

REF: STATE 140421

1. IN PREPARING AND IMPLEMENTING THE HUMAN RIGHTS EVAL-  
UATION REPORTS, I URGE MAJOR EMPHASIS ON A CONSTRUCTIVE,  
RATHER THAN PUNITIVE, APPROACH TO MAIN OBJECTIVE: IMPROV-  
ING HUMAN RIGHTS SITUATION WITHOUT UNDUE DAMAGE TO OTHER  
KEY U.S. INTERESTS (E.G., NATIONAL SECURITY). I THINK  
THERE SHOULD BE NO DOUBT THAT USG CAN INFLUENCE LATIN  
AMERICAN HUMAN RIGHTS PERFORMANCE. WE ALREADY HAVE TO SOME

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EXTENT. BUT WE SHOULD ALSO KEEP IN MIND THAT SIG-  
NIFICANT PROGRESS CAN BE ACHIEVED ONLY BY SUSTAINED  
COMMITMENT OVER THE LONG HAUL, WITHOUT EXPECTATION OF  
QUICK, EASY SUCCESS OR DISCOURAGEMENT OVER INEVITABLE  
FAILURE. CLEARLY HUMAN RIGHTS PROBLEMS ARE TOO COMPLEX  
AND VOLATILE FOR PERCISE  
GAME PLANS AND TIMETABLES. FLEXIBILITY  
AND REALISM ARE ESSENTIAL.

2. FOLLOWING ARE SOME GOALS WHICH ARA WILL BE SEEKING  
TO ACHIEVE HEJE. YOUR COMMENTS AND RECOMMENDATIONS ARE  
INVITED, EITHER NOW OR WHEN RESPONDING TO EVALUATION  
REPORT DRAFTS PREPARED HERE.

A. A MORE GENEROUS AND EFFECTIVE USG RESPONSE TO LATIN  
AMERICAN NEEDS FOR INCREASED AID AND TRADE BENEFITS.  
AS I SAID DURING MY MARCH 22 CONFIRMATION HEARING:  
'EVERYTHING ELSE BEING EQUAL, HUMAN RIGHTS HAVE A BETTER  
CHANCE  
TO FLOURISH IN A SOCIETY WHICH IS MAKING SIGNIFICANT

ECONOMIC PROGRESS THAN IN ONE AFFLICTED BY WIDE-  
SPREAD UNEMPLOYMENT, POVERTY, DISEASE AND ECONOMIC  
STAGNATION. THIS MEANS THAT IF WE REALLY CARE ABOUT  
HUMAN RIGHTS IN LATIN AMERICA WE MUST BE READY TO GO

~~Department of State, A/GIS/IPS/SRP~~  
Change to \_\_\_\_\_  
(☒) Release (☐) Excise (☐) Deny (☒) Declassify  
Exemptions b ( ☐ ) ( ☐ ) E.O. 13526 25x ( ☐ ) ( ☐ )  
Declassify after \_\_\_\_\_  
With concurrence of: \_\_\_\_\_  
IPS by WJS obtained \_\_\_\_\_ not obt. \_\_\_\_\_  
Date 10-19-16

B. TO THE EXTENT POSSIBLE (E.G., WITH ALL APPROPRIATE ALLOWANCES FOR SECURITY CONSIDERATIONS), A USG APPROACH TO HUMAN RIGHTS VIOLATIONS AROUND THE WORLD WHICH IS CONSISTENT AND EVEN-HANDED WITHOUT UNDUE EMPHASIS ON ONE OR CONFIDENTIAL

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J. MORE EFFECTIVE DEPARTMENT CONTACT AND COOPERATION WITH HUMAN RIGHTS GROUPS IN U.S. ACADEMIC AND RELIGIOUS COMMUNITIES, AS WELL AS WITH INTERNATIONAL ORGANIZATIONS SUCH AS AMNESTY INTERNATIONAL, THE ICJ, ETC.

K. IN THE PREPARATION OF AID PROGRAMS; CAREFUL CONSIDERATION OF WAYS TO HELP THE RURAL AND URBAN POOR TO GAIN ACCESS TO RIGHTS AND PROTECTIONS PROVIDED BY LAW, TO STIMULATE GREATER PARTICIPATION BY THE POOR IN DECISION MAKING, ETC.

L. A REVIEW OF USIA AND VOA LATIN AMERICAN PROGRAMS, TO INCREASE THEIR EFFECTIVENESS IN ACHIEVING HUMAN RIGHTS OBJECTIVES.

3. THE FOLLOWING ARE RECOMMENDED AS SOME IMPORTANT OBJECTIVES IN THE FIELD:

A. ALL BRANCHES OF EMBASSIES AND CONSULATES SHOULD HAVE CLEAR UNDERSTANDING OF USG HUMAN RIGHTS POSITION. DEFENSE ATTACHES, STATION CHIEFS, CONSULS, ETC., SHOULD CONVEY CONSISTENT VIEWS TO THEIR COUNTERPARTS. SUCH VIEWS SHOULD BE REPRESENTED AS THOSE OF USG, NOT REPEAT NOT JUST OF WHITE HOUSE, CONGRESS, STATE DEPARTMENT, ETC., ANY FIELD QUESTIONS AND MISGIVINGS REGARDING USG HUMAN RIGHTS POLICY SHOULD BE RAISED CANDIDLY WITH WASHINGTON.

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P. POSTS SHOULD SEEK TO PROVIDE AS ACCURATE AND PROMPT COVERAGE AS POSSIBLE OF HUMAN RIGHTS DEVELOPMENTS. IN SOME CASES IMPROVED REPORTING WILL BE OF INDIRECT BENEFIT TO HOST GOVERNMENTS, FOR EXAMPLE IN HELPING TO DISCREDIT RUMORS OR ALLEGATIONS OF VIOLATIONS.

C. EMBASSIES SHOULD MAKE AN EFFORT TO KEEP HOST GOVERNMENTS AWARE OF THE IMPORTANCE OF PERMITTING, INDEED ENCOURAGING, VISITS BY REPUTABLE HUMAN RIGHTS REPRESENTATIVES AND ORGANIZATIONS (E.G., IAHR, AMNESTY INTERNATIONAL, THE ICJ, THE RED CROSS, ETC.)

D. POSTS SHOULD MAKE DETERMINED EFFORTS TO DEVELOP AND REPORT EXTENSIVE CONTACT WITH LOCAL HUMAN RIGHTS ADVOCATES, AND INFLUENTIAL AND ACTIVE HUMAN RIGHTS GROUPS AND INSTITUTIONS (E.G., RELIGIOUS ORDERS, LAWYERS ASSOCIATIONS, LABOR UNIONS). THESE SHOULD INCLUDE LOCAL U.S. CITIZENS, AND PARTICULARLY U.S. RELIGIOUS PERSONNEL. POSTS SHOULD SUGGEST NAMES OF HUMAN RIGHTS ADVOCATES SUITABLE FOR INVITATION TO THE U.S.

E. ALL POSTS SHOULD CONSIDER APPROPRIATE WAYS IN WHICH USG MIGHT OVERTLY ASSIST, DIRECTLY OR INDIRECTLY, LOCAL HUMAN RIGHTS ADVOCATES AND GROUPS. IN ADDITION TO INVITATIONS TO THE U.S., THIS MIGHT INCLUDE PUBLIC RECOGNITION FOR SPECIFIC ACHIEVEMENTS, ASSISTANCE OR ADVICE IN DEVELOPING GRASS ROOTS PROGRAMS SUCH AS FREE LEGAL SERVICE FOR THE POOR, ETC.

F. POSTS SHOULD SEEK TO ENSURE THAT LOCAL U.S. BUSINESS CIRCLES ARE KEPT INFORMED OF USG HUMAN RIGHTS CONCERNS, EVEN THOUGH SUCH CIRCLES MAY NOT SHARE THOSE VIEWS. SOME MEMBERS OF LOCAL U.S. BUSINESS COMMUNITIES REVEAL A TENDENCY TO IDENTIFY WITH HOST GOVERNMENTS AND TO SUPPORT, AT LEAST TACITLY, HUMAN RIGHTS VIOLATIONS.

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G. POSTS SHOULD KEEP DEPARTMENT SUPPLIED WITH NAMES OF LOCAL NATIONALS WHO HAVE REPORTEDLY SUFFERED SIG-

NIFICANT HUMAN RIGHTS VIOLATIONS. SOME POSTS HAVE NOT SENT LISTS OF RELEASED OR ARRESTED PERSONS IF NAMES OF THE LATTER ARE NOT OTHERWISE KNOWN TO EMBASSY. THE NAMES MAY MEAN NOTHING TO EITHER EMBASSY OR DEPARTMENT BUT WE ARE RECEIVING NUMEROUS INQUIRIES FROM CONGRESS, AMNESTY INTERNATIONAL, AND OTHER HUMAN RIGHTS GROUPS ABOUT SUCH LISTS. WE WISH TO BE AS FORTHCOMING AS POSSIBLE TO SUCH INQUIRIES.

H. POSTS SHOULD KEEP ARA DESKS SUPPLIED WITH UP-TO-DATE HUMAN RIGHTS LAWS, CONSTITUTIONS, ETC., WITH EXPLANATIONS AND INTERPRETATIONS FROM THE LOCAL COMMUNITY WHENEVER POSSIBLE.

I. ALL POSTS SHOULD MAINTAIN A CURRENT FILE OF ALL SIGNIFICANT HUMAN RIGHTS INFORMATION, REPORTS, ETC., REGARDING HOST COUNTRY. ARA DESKS ARE BEING ASKED TO

ENSURE THAT EMBASSIES ARE SUPPLIED WITH RELEVANT INFORMATION (PRESS ARTICLES, CONGRESSIONAL HEARINGS, REPORTS, ETC.) WHICH BECOME AVAILABLE HERE.

4. IF ONLY BECAUSE OF URGENT PRESS OF BUSINESS HERE AND IN THE FIELD, I URGE THAT WORK DUPLICATION AND OTHER UNNECESSARY LOSS OF TIME AND EFFORT BE AVOIDED WHENEVER POSSIBLE IN RESPONDING TO THE DEPARTMENT'S HUMAN RIGHTS REPORTING REQUESTS. SOME POSTS HAVE ALREADY PROVIDED EXTENSIVE RELEVANT INFORMATION AND ANALYSIS. RATHER THAN REPEAT SUCH REPORTING IT IS SUFFICIENT MERELY TO REFER TO THE RELEVANT MESSAGES. VANCE

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